City of Cedar Rapids

Historic Preservation Commission

MEETING NOTICE
The City of Cedar Rapids Historic Preservation Commission will meet at:

4:30 P.M.
Thursday, May 12, 2016
in the
Training Room, City Hall
101 First Street SE, Cedar Rapids, Iowa

AGENDA

Call Meeting to Order

1. Public Comment
   Each member of the public is welcome to speak and we ask that you keep your comments to five (5) minutes or less. If the proceedings become lengthy, the Chair may ask that comments be focused on any new facts or evidence not already presented.

2. Approve Meeting Minutes

3. Action Items
   a) Certificate of Appropriateness (20 minutes)
      i. 1628 2nd Avenue SE – installation of vinyl siding on detached garage

4. Announcements

5. Adjournment

Anyone who requires an auxiliary aid or service for effective communication, or a modification of policies or procedures to participate in a City program, service, or activity, should contact the Community Development Department at (319) 286-5041 or email communitydevelopment@cedar-rapids.org as soon as possible, but no later than 48 hours before the event.
Call Meeting to Order
• Amanda McKnight-Grafton called the meeting to order at 4:31 p.m.
• Nine (9) Commissioners were present with two (2) absent.

1. Public Comment
• There was no public comment.

2. Approve Meeting Minutes
• Todd McNall made a motion to approve the minutes from April 14, 2016. Sam Bergus seconded the motion. The motion passed unanimously.

Caitlin Hartman arrived at the meeting at 4:33 p.m.

3. Presentation
   a) Flood Control System Update
• Rob Davis gave a presentation on the Flood Control System on both the east and west side of the Cedar River. The east side is considered a federal undertaking and the plan is to start the construction contract later this year. The west side of the river is considered independent of the east side and it is not considered a federal undertaking per the Army
Corp of Engineers and the Advisory Council on Historic Preservation. The City is
working with the Army Corp and SHPO during this process.
• Ron Mussman asked if documentation from the Army Corp and SHPO could be provided
to the Commission. Rob Davis will share those documents.
• Ron Mussman shared concerns about Masaryk Park. Rob Davis stated that the historic
tiles will go back in, but the levee itself is further back from the river so it does not get
into that monument area.
• Amanda McKnight Grafton asked that Mr. Davis come back to future meetings for
updates on the project.

Jennifer Pratt arrived at the meeting at 4:38 p.m.

Action item 4b was considered next.

4. Action Items
b) Demolition Applications Under Review
i. Private Property – 1010 3rd Street SE, hold expires May 10, 2016
   A. Consideration to Release Demolition Hold
   B. Continuation of Discussion of Certificate of Appropriateness to Remove Façade
   C. Consideration of a Certificate of Appropriateness to prepare the building to be
   Moved and relocation of the building off the lot
• Jeff Hintz stated that this property is listed on the National Register of Historic Places
and is eligible under Criteria A (events) and C (architecture). On March 10, 2016 the
HPC placed a 60-day hold on the demolition. Staff received an application for façade
removal that was tabled by the HPC at the April 14, 2016 meeting. Staff received an
application for moving the structure and associated preparation work. The property
owners indicated a willingness to work with anyone interested in moving the structure,
but expressed the need to have the structure moved no more than a few days after the
expiration of the hold on May 10, 2016. The interested party is making progress on
moving the structure. The Commission has the following options:

1. Release the structure from the 60 day demolition review (hold).
   - Note, choosing this option would not require HPC action on the COA applications.
2. Consideration of the application to remove the façade:
   a. Approve the application as submitted; or
   b. Modify, then Approve the application – only if applicant agrees to modifications
      made; or
   c. Disapprove the application.
3. Consideration of the application to prepare the building to be relocated and move the
   building from the lot:
   a. Approve the application as submitted; or
   b. Modify, then Approve the application – only if applicant agrees to modifications
      made; or
   c. Disapprove the application.

• Jeff Hintz stated that staff recommends release of the demolition hold because that allows
all parties to complete the work they hope to complete, a purchase agreement has been
executed to move the structure from the lot, and the group interested in moving the
structure has indicated they could complete the move prior to the May 10, 2016 demolition hold deadline.

- Todd McNall asked what the complication is to approve the COA to move the building. Jennifer Pratt stated that if the hold is released then a COA is not necessary. Mr. McNall stated that he understands that there are complications if the HPC approved a COA to move the building. Jeff Hintz stated that the current owners would have to submit a COA to make any changes to their land once the building is removed if the hold is not released.
- Tim Oberbroeckling made a motion to release the 60-day hold of 1010 3rd Street SE. Bob Grafton seconded the motion. The motion passed unanimously.

**a) Demolition Applications**

**i. 141 34th Street Drive SE (large open warehouse in back) – private property**

- Jeff Hintz stated that this building was constructed in 1932, is partially enclosed, and is the middle warehouse on the property. This building is not recommended for further study and staff recommends immediate release. It has been assessed a poor condition and lacks architectural detail. The area is planned to be used for outdoor storage and parking. In talking with Mark Stoffer Hunter, he did not find this structure to be historic, but the building in the front of the lot has historic value.
- Tim Oberbroeckling made a motion to approve the demolition of the large open warehouse in the back of the lot at 141 34th Street Drive SE. Barb Westercamp seconded the motion. The motion passed unanimously.

**ii. 214 17th Avenue SW – private property**

- Jeff Hintz stated that this structure was built in 1910, is not recommended for further study, and is also not eligible according to the 2009 Bowling Reconnaissance Survey. Staff recommends immediate release. This structure is not habitable or because it was not cleaned out from the 2008 flood and there is damage to the foundation; it has no assessed value at this time. A new house is proposed to be built on the site. Mark Stoffer Hunter sent a note that the house is not historically significant and has no architectural details that are noteworthy.
- Bob Grafton made a motion to approve the demolition of 214 17th Avenue SW. Todd McNall seconded the motion. The motion passed unanimously.

**5. Discussion Items**

**a) Zoning Code Update**

- Anne Russett shared the goal, project overview, community outreach, preliminary drafting topics, an explanation of form-based codes, and project committees for the Zoning Code Update.
- Amanda McKnight Grafton asked if the neighborhood plans would be utilized. Anne Russett stated that they will be and the consultants will be aware of where the historic districts are and where potential districts could be.
- Amanda McKnight Grafton stated that one concern is trying to reduce density in Wellington Heights. Currently, there is a policy in place that if a single family home turned 2-plex or 4-plex remained vacant for a period of time then the next owner has to revert it back to single family. That was very important during the Wellington Heights Neighborhood Plan and making sure that remained in place to help with the density issue.
- Amanda McKnight Grafton asked for an update after more meetings have been held.

**b) MOA/LOA Updates**
Anne Russett stated that the press release for the showcase was rereleased today with the added information that the event is free and opened to the public. All of the award winners have been notified and a majority can attend. Amanda McKnight Grafton read through the awards and the winners.

Jeff Hintz stated that he spoke with Hy-Vee to cater for the showcase so there will be food available for lunch.

Amanda McKnight Grafton has a signup sheet for volunteers for the showcase. Staff will email out the list for Commissioners to sign up.

Amanda McKnight Grafton provided an update on the showcase.

6. Announcements

Todd McNall asked for a Knutson Building update. Jennifer Pratt stated that a public hearing was held to open up the proposal process on Tuesday, April 26, 2016. Todd McNall requested that the HPC be notified when these items go to City Council.

7. Adjournment

Barb Westercamp made a motion to adjourn the meeting at 5:36 p.m. Tim Oberbroeckling seconded the motion. The motion passed unanimously.

Respectfully Submitted,

Anne Kroll, Administrative Assistant II
Community Development
Historic Preservation Commission
April 28, 2016

Demolition Review
141 34th Street Drive SE

141 34th Street Drive SE
• Built 1932
  – Partially enclosed
  – Middle warehouse on property
• Not recommended for further study-
  Citywide Survey
• Immediate release

141 34th Street Drive SE
• Assessed as poor condition
• Lacks architectural detail
• Use the area for outdoor storage
  and parking

Historic Significance
Defined by 18.02 (l) – “Historically significant building: A principal building determined to be fifty (50) years old or older, and:
1. The building is associated with any significant historic events;
2. The building is associated with any significant lives of persons;
3. The building signifies distinctive architectural character/era;
4. The building is associated with the lives of persons significant in our past;
5. The building is archeologically significant.”

Demolition Review Process
1. Determination of Historic Significance
2a. Not Historically Significant
   – Release property
2b. Historically Significant
   – Release property
   – Provide notice to HPC; if HPC does not wish to explore options,
     - Provide notice to HPC; if HPC does not wish to explore options
Demolition Review
214 17th Avenue SW

• Built 1910
• Not recommended for further study-Citywide Survey
• Not eligible - 2009 Bowling Reconnaissance
• Immediate release

214 17th Avenue SW

• Structure not habitable, structure not valued
• Damage to foundation from 2008 flood, not cleaned out

Historic Significance

Defined by 18.02 (l) – “Historically significant building: A principal building determined to be fifty (50) years old or older, and;
1. The building is associated with any significant historic events;
2. The building is associated with any significant lives of persons;
3. The building signifies distinctive architectural character/era;
4. The building is associated with the lives of persons significant in our past;
5. The building is archeologically significant.”

Demolition Review Process

1. Determination of Historic Significance

2a. Not Historically Significant

• Release Property

2b. Historically Significant

• Schedule required HPC review to explore options (e.g., photo documentation)
• Immediate release if HPC does not wish to explore options
Demolition Applications Under Review
1010 3rd Street SE

1010 Third Street SE
• Built 1880
• Listed on NRHP as a key contributing structure to Bohemian Commercial Historic District
• Eligible under Criteria A (events) and C (architecture)

Background
• On 3/10 the HPC placed a 60-day hold on the demolition
• Received application for façade removal – requires HPC approval during 60-day hold period
• Received application for moving the structure and associated preparation work

Background
• Property owners indicated a willingness to work with anyone interested in moving the structure
• Property owners expressed need to have property moved no more than a few days after the expiration of the hold
• Demolition hold expires on May 10, 2016

Background
• Interested party making progress on moving the structure:
  – Site: 1305 3rd Street SE
  – Secured financing
  – Identified home mover
  – Coordinating with City departments on necessary permits and requirements
  – Applied for COA to move structure to temporary location
• On 04/27/16 a purchase agreement was executed to purchase the building and move it from the 1010 3rd Street lot.
Options for Commission

1. Release the structure from the 60 day demolition review (hold).
   - Note, choosing this option would not require HPC action on the COA applications, options two and three below.

2. Consideration of the application to remove the façade:
   a. Approve the application as submitted; or
   b. Modify, then Approve the application – only if applicant agrees to modifications made; or
   c. Disapprove the application.

3. Consideration of the application to prepare the building to be relocated and move the building from the lot:
   a. Approve the application as submitted; or
   b. Modify, then Approve the application – only if applicant agrees to modifications made; or
   c. Disapprove the application.

Rationale

- Releasing the hold allows all parties to complete the work they hope to complete.
  - Structure will be saved and relocated
  - New development could occur on the 1010 3rd Street SE site
- A purchase agreement has been executed to move the structure from the lot.
- Group interested in moving the structure has indicated they could complete the move prior to the May 10, 2016 demolition hold deadline.

Staff Recommendation

- **Recommendation:** Release the demolition hold.
- **Alternative Recommendation:** Approve the application to prepare and move of the structure and deny application related to salvage of the front façade.
Zoning Code Update

Our Goal
The purpose of the new Cedar Rapids Zoning Code is to support and promote:

- EnvisionCR
- Land Use Typology Areas (LUTAs)
- Strong Neighborhoods
- Infill Development
- Environmental Stewardship
- Economic Prosperity
- Community Connections
- Local Placemaking

Timeline / Schedule:
1. 18 month process
2. Adoption anticipated in Fall/Winter 2017

Project Approach:
1. Understand and define issues and opportunities
2. Develop a framework for the new zoning code
3. Draft the new regulations and processes and gather community thoughts and comments
4. Review, revise, and adopt the new zoning code and zoning map

Community Outreach
- Stakeholder Interviews
- Focus Groups
- mySidewalk (MindMixer)
- Public Open Houses and Workshops
- Social Media
- Developer Roundtable
- Beta Testing/"Kicking the Tires"

Preliminary Drafting Topics
- Residential development patterns and types of housing mix (i.e., single-family, multi-family)
- Downtown, Infill, suburban development, and redevelopment
- Complete streets (i.e., streets that accommodate all modes of transportation and all users)
- Commercial and corridor design standards
- Mixed-use (e.g., residential and commercial) development types
- Neighborhood preservation
- Parks, trails, and open spaces
- Sustainable development patterns
- Creating places that build upon a community’s strengths in order to promote community well-being, commonly referred to as placemaking

What are form-based codes?
A method of regulating development that emphasizes building form (scale, massing, relationship to the public realm) over building use, with the purpose of achieving a particular type of “place” of built environment based on a community vision.
What are form-based codes?
Rethinking development regulations

- A Tool for Placemaking...
  - Compatible Infill
  - Evolving/transforming corridors
  - Transit-oriented

Understanding Cedar Rapids
- Walkable Urban
- Drive-able Suburban

LUTA: Guiding Framework
Land Use + Intensity + Compatibility
Existing context + vision
Rules for Form & Character
Place-making

Any place vs. some place

All Districts
What is the plan for the area?
- Preserve
- Enhance
- Transform

Project Committees
Project Management Team
- Internal stakeholder group
- Ensure all relevant City departments are included in the process and are not surprised by any proposed changes
- Focus on the feasibility/implementation of proposed changes
- Identify and address any issues related to implementation
- Address any technical issues

Steering Committee
- External advisory body
- Advisors throughout the development of the update
- Provide recommendations on the stakeholder outreach and communications strategy
- Provide feedback on proposed changes and help identify any potential issues
To: Historic Preservation Commission Members
From: Jeff Hintz, Planner II
Subject: COA Request at 1628 2nd Avenue SE
Date: May 12, 2016

Applicant Name(s): ZarZar LLC – Al Nazari
Local Historic District: Second and Third Avenue Historic District
Legal Description: BEVER PARK 1ST NE 40' STR/LB 13 1
Year Built: 1939 - Garage

Description of Project: Installation of vinyl siding on the detached garage structure.

Information from Historic Surveys on property:
The 1995 Site Inventory Form from the District Nomination survey lists the primary housing structure as “fair.” The defining features are intersecting gable roof with cornice returns on front gable and closed gable on side gable; 1/1 double-hung windows; several alterations are noted: vinyl siding; applied shutters; hipped entrance hood replacing porch. The primary structure does still contribute to the historic district with these modifications, but, *it is not* individually eligible for the National Register of Historic Places.

Important note: The Site Inventory Form from 1995, when the district was surveyed and listed, makes no mention of the accessory building (garage) on the property.

Options for the Commission:
1. Approve the application as submitted;
2. Modify, then Approve the application – only if applicant agrees to modifications made;
3. Disapprove the application; or
4. Continue the item to a future, specified meeting date in order to receive additional information.

Excerpt(s) from *Guidelines for Cedar Rapids Historic Districts* Applicable to Project:

Accessory Buildings:

**Recommended:**
- Wood siding
- Double wide door (if accessed from an alley)
- Rear yard location

**Not Recommended:**
- Metal siding
- Sheet siding
- Paneled siding
- Disproportionate roof pitch
- Disproportionate building mass
Walls And Exteriors:

“Synthetic siding is allowed in the rear of homes and on accessory buildings, although the paneling patterns must be maintained.”

Historic Preservation Plan: Initiative 7.2.b of the Historic Preservation Plan recommends updating the Guidelines for Cedar Rapids Historic Districts to address “Accessory Building (e.g. carriage houses and barns).”

Excerpt(s) from the Secretary of Interior’s Standards and National Park Service Website Applicable to the Project:

Preservation Brief 20 pertains to Preservation of Historic Barns.
Preservation Brief 14 pertains to Exterior Additions to Historic Buildings.

Neither the SOI standards nor the Preservation Briefs make mentions of garages aside from that it is a building type. The SOI standards and Preservation Briefs are aimed at the treatment of Historic Structures and Buildings.

Analysis: There is nothing at this time indicating that the garage structure is historic. While it was constructed in 1939 per the City Assessor records, there is no mention of the garage on the Site Inventory Form which was done at the time the Second and Third Avenue Historic District was listed on the National Register of Historic Places. Within this Historic District, there are site inventory forms which do mention accessory structures; a prime example of this would be at 1744 2nd Avenue SE where the site inventory form specifically states, “Original carriage house at rear.”

Accessory structures were not overlooked in the analysis and preparation of this area for the National Register of Historic Places, other accessory structures in the area are mentioned on site inventory forms. The location of this garage lends itself to be viewed only from the alleyway and not from any street right-of-way. The concealed location on the lot and fact the garage is not mentioned on the site inventory form in conjunction with one another, lend staff to recommend this project be approved. Two exterior walls on the garage are lap siding and two other walls are pressboard, the structure is painted white.

The Local Historic District Guidelines make allowances for synthetic siding on accessory structures as indicated within the Walls and Exteriors Section of the Guidelines on page 26. In this case, the site inventory form and a site visit do not indicate that this garage is particularly unique or historic, such as accessory buildings mentioned on site inventory forms on other lots within the Second and Third Avenue Historic District. The structure is not visible from the street right-of-way and there are no architectural features present on the structure.

Staff Recommendation: Approval of vinyl siding on the accessory structure.

Attachments: Application from applicant.
**CEDAR RAPIDS**
**HISTORIC DISTRICT APPLICATION**
Community Development Department, 101 First Street SE, Cedar Rapids, IA 52401, Phone 319-286-5041

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<tr>
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<tr>
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**Address of Property where work is to be done:**

1628 2nd Ave SE

**Project type:** House ☐, Garage ☑, Shed ☐, Fence ☐, Addition ☐, other ☐

**Project description:** Vinyl Siding on detached garage

**Location:** Describe where (what part of building, or where on property) work will be done:

detached garage

**Materials:** Type and design to be used Vinyl

**Estimates required:** If you will not be using the same type of materials as already used on the building, then you must obtain two estimates using the existing material(s) and two estimates using the new material(s).

**Samples:** Applicant must bring a sample of the material(s) to HPC meeting if a COA is required.

**Applicant's signature:**

For Community Development Department use only:

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<th>Received by:</th>
<th>File No.</th>
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<tbody>
<tr>
<td>Redmond Park-Grande Avenue ☐</td>
<td>Contributing structure? ☐ Yes ☐ No</td>
<td>CNME Issued? ☐ Yes ☐ No</td>
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<td>Second and Third ☐</td>
<td>Key structure? ☐ Yes ☐ No</td>
<td>COA required? ☐ Yes ☐ No</td>
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